

## REPORT OF THE AUDITOR OF PUBLIC ACCOUNTS AUDIT EXAMINATION OF THE LESLIE COUNTY FISCAL COURT

Fiscal Year Ended June 30, 1998

## EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

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CERTIFICATION OF COMPLIANCE – LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM



### Edward B. Hatchett, Jr. Auditor of Public Accounts

To the People of Kentucky
Honorable Paul E. Patton, Governor
John P. McCarty, Secretary
Finance and Administration Cabinet
Sarah Jane Schaaf, Secretary, Revenue Cabinet
Honorable Onzie Sizemore, County Judge/Executive
Members of the Leslie County Fiscal Court

#### Independent Auditor's Report

We have audited the accompanying statement of assets, liabilities, and fund balances arising from cash transactions of Leslie County, Kentucky, as of June 30, 1998, and the related statement of cash receipts, cash disbursements, and changes in cash balances for the year then ended. These financial statements are the responsibility of the Leslie County Fiscal Court. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards, <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for Fiscal Court Audits</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

Leslie County, Kentucky prepares its financial statements on a prescribed basis of accounting that demonstrates compliance with the cash basis and laws of Kentucky. Consequently, certain revenues and the related assets are recognized when received rather than when earned, and certain expenses are recognized when paid rather than when a liability is incurred. The cash basis accounting system does not require an entity to maintain a general fixed asset group or a general long-term debt group of accounts. Accordingly, the accompanying financial statements are not intended to present financial position and results of operations in conformity with generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the assets, liabilities, and fund balances arising from cash transactions of Leslie County, Kentucky, and the related statement of cash receipts, cash disbursements, and changes in cash balances as of and for the year ended June 30, 1998, in conformity with the cash basis of accounting described above.

To the People of Kentucky
Honorable Paul E. Patton, Governor
John P. McCarty, Secretary
Finance and Administration Cabinet
Sarah Jane Schaaf, Secretary, Revenue Cabinet
Honorable Onzie Sizemore, County Judge/Executive
Members of the Leslie County Fiscal Court

Our audit was performed for the purpose of forming an opinion on the financial statements of Leslie County, Kentucky, taken as a whole. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A–133, <u>Audits of States, Local Governments and Non-Profit Organizations</u>, and is not a required part of the financial statements. The other information provided on the accompanying schedules is presented for purposes of additional analysis and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly presented, in all material respects, in relation to the financial statements taken as a whole.

Based on the results of our audit, we present the accompanying Findings and Questioned Costs included herein, which discusses the following areas of noncompliance:

- The Fiscal Court Should Pay Invoices In A Timely Manner
- County Funds Should Not Have A Deficit
- The Fiscal Court Should Annually Review The Administrative Code
- The Fiscal Court Should Maintain Adequate Documentation For Bridge Expenditures
- County Employees Should Not Be Treated As Independent Contractors
- The Fiscal Court Should Monitor Ambulance Franchise Fee Collections
- The County Should Have Required Depository Institutions To Pledge Additional Securities Of \$1,008,315 As Collateral And Entered Into A Written Agreement To Protect Deposits
- The County Should Adopt A Written Investment Policy

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated July 23, 1999 on our consideration of Leslie County, Kentucky's compliance with certain provisions of laws, regulations, contracts, and grants, and internal control over financial reporting.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - July 23, 1999

#### LESLIE COUNTY OFFICIALS

#### Fiscal Year Ended June 30, 1998

Onzie Sizemore County Judge/Executive

Phillip Lewis County Attorney

James Lewis County Clerk

Carmoletta Morgan Pace Circuit Court Clerk

Ford Bowling Sheriff
Eugene Roberts Jailer

Jean Ann Wooton Property Valuation Administrator

Helen Madden County Treasurer

Greg Walker Coroner

James Boggs Magistrate

Ruie Colwell Magistrate

William Lewis Magistrate

Billy Sizemore Magistrate

### STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS

## LESLIE COUNTY STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS

#### June 30, 1998

#### Assets and Other Resources

#### Assets

General Fund:	
Cash	\$ 60,035
Road and Bridge Fund:	
Cash	52,575
Jail Fund:	
Cash	5,180
Local Government Economic Assistance Fund:	
Cash	161,338
Senior Citizens Fund:	
Cash	8,181
Summer Recreation Fund:	
Cash	6,404
Summer Youth Education Training Program Fund:	
Cash	22,363
E-911 Fund:	
Cash	98,439
Road Paving Lease Fund:	
Cash	1,224
Leslie County Public Properties Corporation Fund:	
1988 Series B Sinking Fund Account	1,395
1988 Series B Debt Service Reserve Account	35,000
1994 Bond Sinking Fund Account	2
1994 Bond Debt Service Reserve Account	42,634
Community Development Block Grant Waterline Fund:	
Cash	1,704
Juvenile Justice Fund:	
Cash	526
Payroll Fund - Cash	8,717
Other Resources	
Road and Bridge Fund:	
Amounts to be Provided in Future Years for Road	
Paving Capital Lease Principal Obligation	242,000
Amounts to be Provided in Future Years for Road	•
Paving Capital Lease Principal Obligation	465,900
	•

The accompanying notes are an integral part of the financial statements.

#### LESLIE COUNTY STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS June 30, 1998 (Continued)

#### Assets and Other Resources (Continued)

Other	Resources	(Continued)
Other	IX Co O u I C Co	(Continucu)

Local Government Economic Assistance Fund: Amounts to be Provided in Future Years for Land Capital Lease Principal Obligation Public Properties Corporation Fund: Amounts to be Provided in Future Years for 1988 Series B Bond Principal Payment 1994 Bond Issue Principal Payment	\$ 118,266 198,605 1,212,364
Total Assets and Other Resources	\$ 2,742,852
Liabilities and Fund Balances	
<u>Liabilities</u>	
General Fund:     Unpaid Obligations (Note 7A)  Road and Bridge Fund:     Unpaid Obligations (Note 7B)     Capital Lease Principal Obligation (Note 6A)     Capital Lease Principal Obligation (Note 6B)  Local Government Economic Assistance Fund:     Unpaid Obligations (Note 7C)     Capital Lease Principal Obligation (Note 6C)  Public Properties Corporation Fund:     1988 Series B - Bond Principal Not Matured (Note 5A)     1994 Bond Issue - Bond Principal Not Matured (Note 5B)  Payroll Fund	\$ 198,407 45,919 242,000 465,900 13,910 118,266 235,000 1,255,000 8,717
Fund Balances	
Reserved: Senior Citizens Fund Summer Recreation Fund Summer Youth Education Training Program Fund E-911 Fund Road Paving Lease Fund Community Development Block Grant Waterline Fund Juvenile Justice Fund	8,181 6,404 22,363 98,439 1,224 1,704 526

#### LESLIE COUNTY

# STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS June 30, 1998 (Continued)

Liabilities and Fund Balances (Continued)

#### Fund Balance (Continued)

H	nr	es	er	v	ec	1	•
$\mathbf{\circ}$	111	$\mathbf{c}$	$\sim$ 1	•	$\sim$		•

General Fund	\$ (138, 372)
Road and Bridge Fund	6,656
Jail Fund	5,180
Local Government Economic Assistance Fund	 147,428
Total Liabilities and Fund Balances	\$ 2,742,852

#### STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES

## LESLIE COUNTY STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES

#### Fiscal Year Ended June 30, 1998

Cash Receipts	Totals (Memorandum Only)		(Memorandum		General Fund		Road and Bridge Fund		Jail Fund	
Schedule of Operating Revenue Transfers In Kentucky Advance Revenue Program Lease-Purchase Proceeds	\$	3,769,798 610,015 1,074,380 618,267	\$	918,852 100,000 396,325	\$	937,341 130,000 678,055	\$	43,301 110,000		
Total Cash Receipts	\$	6,072,460	\$	1,415,177	\$	1,745,396	\$	153,301		
<u>Cash Disbursements</u>										
Comparative Schedule of Final Budget and Budgeted Expenditures Schedule of Unbudgeted Expenditures- Road Paving Lease Fund	\$	3,641,221 500,000	\$	868,730	\$	757,677	\$	148,556		
Transfers Out		610,015		231,198		330,817				
Bonds:										
Principal Paid		140,000								
Interest Paid		100,770								
Borrowed Money Repaid		128,266								
Kentucky Advance Revenue Program Repaid Lease Principal Payments		1,074,380 87,100		396,325		678,055 87,100				
Total Cash Disbursements	\$	6,281,752	\$	1,496,253	\$	1,853,649	\$	148,556		
Excess (Deficiency) of Cash Receipts Over (Under) Cash Disbursements Cash Balance - July 1, 1997	\$	(209,292) 706,292	\$	(81,076) 141,111	\$	(108,253) 160,828	\$	4,745 435		
Cash Balance - June 30, 1998	\$	497,000	\$	60,035	\$	52,575	\$	5,180		

The accompanying notes are an integral part of the financial statements.

#### LESLIE COUNTY STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES Fiscal Year Ended June 30, 1998 (Continued)

Local Government Economic Assistance Fund	Seni Citiz Fund	zens	nmer reation	You Edu Tra	nmer  th  cation  ining  gram Fund	E-91 Fund	
\$ 1,004,183 34,000 118,267	\$	85,354 4,000	\$ 17,622	\$	120,187	\$	93,748
\$ 1,156,450	\$	89,354	\$ 17,622	\$	120,187	\$	93,748
\$ 1,016,353	\$	85,962	\$ 22,747	\$	117,715	\$	79,595
44,000		4,000					
128,266							
\$ 1,188,619	\$	89,962	\$ 22,747	\$	117,715	\$	79,595
\$ (32,169) 193,507	\$	(608) 8,789	\$ (5,125) 11,529	\$	2,472 19,891	\$	14,153 84,286
\$ 161,338	\$	8,181	\$ 6,404	\$	22,363	\$	98,439

#### LESLIE COUNTY STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES Fiscal Year Ended June 30, 1998 (Continued)

<u>Cash Receipts</u>	Midd Wate Fund		Cuts Wat Fun	erline	Roa Pav Lea Fun	ing se	Corp 1988	erties oration Series B
Schedule of Operating Revenue Transfers In Kentucky Advance Revenue Program	\$	24,500	\$	518,590	\$	1,224	\$	2,772 31,198
Lease-Purchase Proceeds						500,000		
Total Cash Receipts	\$	24,500	\$	518,590	\$	501,224	\$	33,970
Cash Disbursements								
Comparative Schedule of Final Budget and Budgeted Expenditures Schedule of Unbudgeted Expenditures- Road Paving Lease Fund Transfers Out	\$	24,500	\$	518,590	\$	500,000	\$	
Bonds: Principal Paid Interest Paid Borrowed Money Repaid Kentucky Advance Revenue Program Repaid Lease Principal Payments								15,000 18,965
Total Cash Disbursements	\$	24,500	\$	518,590	\$	500,000	\$	33,965
Excess (Deficiency) of Cash Receipts Over (Under) Cash Disbursements Cash Balance - July 1, 1997	\$	0	\$	0	\$	1,224 0	\$	5 36,390
Cash Balance - June 30, 1998	\$	0	\$	0	\$	1,224	\$	36,395

#### LESLIE COUNTY STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES Fiscal Year Ended June 30, 1998 (Continued)

Cor	perties poration 4 Bond	CDBG Waterli Fund	ine	Juvenile Justice Fund	
\$	2,124 200,817	\$		\$	
\$	202,941	\$	0	\$	0
\$		\$	796	\$	

125,000 81,805

\$ 206,805	\$ 796	\$ 0
\$ (3,864) 46,500	\$ (796) 2,500	\$ 0 526
\$ 42,636	\$ 1,704	\$ 526

### LESLIE COUNTY NOTES TO FINANCIAL STATEMENTS

June 30, 1998

#### Note 1. Summary of Significant Accounting Policies

#### A. Reporting Entity

The financial statements of Leslie County include the funds, agencies, boards, and entities for which the fiscal court is financially accountable. Financial accountability, as defined by Section 2100 of the GASB Codification of Governmental Accounting and Financial Reporting Standards, as amended by GASB 14, was determined on the basis of the government's ability to significantly influence operations, select the governing authority, participate in fiscal management and the scope of public service. Based upon the application of the criteria stated in GASB 14, there are no component units which merit consideration as part of the reporting entity.

#### B. Fund Accounting

Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. The government uses funds to report on its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts.

#### C. Basis of Accounting

The financial statements were prepared on a cash basis of accounting pursuant to Kentucky Revised Statute (KRS) 68.210 as recommended by the State Local Finance Officer. Consequently, certain revenues and related assets are recognized when received rather than when earned, and certain expenses are recognized when paid rather than when a liability is incurred. The cash basis accounting system does not require an entity to maintain a general fixed asset group or a general long-term debt group of accounts.

#### D. Legal Compliance - Budget

The Leslie County budget is adopted on a cash basis of accounting and laws of Kentucky as required by the State Local Finance Officer. The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

#### E. Cash and Investments

Cash includes amounts in bank accounts, and investments are stated at cost. Investments may include certificates of deposit on the financial statements; however, for the purpose of disclosing credit risk (Note 3), investments exclude certificates of deposit.

Note 1. (Continued)

#### E. Cash and Investments (Continued)

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### F. Jointly Governed Organizations

The Leslie County Fiscal Court, in conjunction with the Clay County Fiscal Court has created an Industrial Development Authority for the purpose of developing an industrial park. Each county appoints three of the six board members. The county did not appropriate any funds for the industrial park during the fiscal year.

#### Note 2. Employee Retirement System

The county has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system which covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 8.65 percent.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is present in the Kentucky Retirement Systems' annual financial report.

#### Note 3. Deposits

The county maintains deposits with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to law, the depository institution should pledge sufficient securities as collateral which, together with FDIC insurance, equals or exceeds the amount on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge of securities should be evidenced by an agreement that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. This agreement, signed by both parties, must be sufficient to create an enforceable and perfected security interest in the collateral under Kentucky law.

#### Note 3. Deposits (Continued)

As of June 30, 1998, the bank balances were fully insured or collateralized with securities held by the county's agent in the county's name. However, as of July 14, 1997, the uncollateralized amount on deposit was \$1,008,315. The pledged securities and FDIC insurance did not equal or exceed the amount on deposit. In addition, the county did not have a written agreement with the depository institution.

	Bank	Balance
Collateralized with securities held by the county's agent in the county's name	\$	1,008,749
Federal Deposit Insurance Corporation		200,000
Uncollateralized and uninsured		1,008,315
Total	\$	2,217,064

#### Note 4. Lease-Purchase

The county entered into a lease agreement with Xerox Corporation for the purchase of a copier on May 27, 1997. Terms of the agreement stipulate a four-year payment schedule. As of June 30, 1998 the amount outstanding was \$8,619.

#### Note 5. Long-Term Debt

A. The county is liable for the following bonds outstanding issued by the Leslie County Public Properties Corporation. Interest is due semiannually on August 1 and February 1 for Series B Bond Fund. In addition, interest is due semiannually on September 1 and March 1 for the 1994 Bond Issue. The proceeds from these bonds are to be used for road improvement and the courthouse annex. The total principal outstanding is \$235,000 for the 1988 Series B bond fund. The total principal outstanding is \$1,255,000 for the 1994 bond fund.

Leslie County Public Properties Corporation – Series B Bond Fund:

Due Date	Scheduled Interest		Scheduled Principal		
June 1999 June 2000 June 2001 June 2002 June 2003	\$	17,900 16,820 15,725 14,245 12,745	\$	15,000 15,000 20,000 20,000 20,000	
Totals	\$	77,435	\$	90,000	

#### Note 5. Long-Term Debt (Continued)

B. Leslie County Public Properties Corporation – 1994 Bond Fund:

Due Date	~	Scheduled Interest		Scheduled Principal		
		·				
June 1999	\$	75,555	\$	130,000		
June 2000		68,730		135,000		
June 2001		61,305		140,000		
June 2002		53,255		150,000		
June 2003		44,255		160,000		
		,				
Totals	\$	303,100	\$	715,000		

Note 6. Lease-Purchase Agreements

A. The county entered into a lease agreement with the Kentucky Association of Counties Leasing Trust for the purpose of road paving. Terms of the lease agreement stipulate a ten-year repayment schedule with variable monthly interest payments. As of June 30, 1998, the principal balance remaining was \$242,000. Lease payments for the next five years are:

Due Date	Scheduled Interest and Fees		_	cheduled Principal
June 1999	\$	13,877	\$	56,000
June 2000		10,244		59,000
June 2001		6,420		62,000
June 2002		2,406		65,000
Totals	\$	32,947	\$	242,000

B. The county entered into a lease agreement with the Kentucky Area Development District for the purpose of road paving. Terms of the lease agreement stipulate a ten-year repayment schedule with variable semiannual interest payments. As of June 30, 1998, the principal balance remaining was \$465,900. Lease payments for the next five years are:

	-	Scheduled		cheduled
Due Date	Inter	est and Fees	I	Principal
June 1999	\$	28,467	\$	39,500
June 2000		25,962		42,000
June 2001		23,300		44,700
June 2002		20,467		47,500
June 2003		17,456		50,500
Totals	\$	115,652	\$	224,200

#### Note 6. Lease-Purchase Agreements (Continued)

C. The county entered into a lease agreement with Hyden Citizens Bank for the acquisition of land. Terms of the lease agreement stipulate a five-year monthly repayment schedule. As of June 30, 1998, the principal balance remaining was \$118,266. Lease payments for the next five years are:

Due Date	~ -	Scheduled Interest		heduled rincipal		
June 1999	\$	5,506	\$	21,325		
June 2000		4,411		22,420		
June 2001		<i>'</i>		3,236		23,595
June 2002		2,011		24,819		
June 2003		724		26,107		
	·					
Totals	\$	15,888	\$	118,266		

Note 7. Unpaid Obligations

Unpaid obligations represent commitments made during the fiscal year that were outstanding as of June 30, 1998.

a) General Fund unpaid obligations are:

Category	 Amount
Property and Liability Insurance	\$ 134,762
Unemployment Insurance	20,529
Workers' Compensation Insurance	28,254
Election Supplies	9,356
Custodial Supplies	 5,506
Total	\$ 198,407

b) Road and Bridge Fund unpaid obligation is:

Category	 Amount
Gravel	\$ 45,919

#### Note 7. Unpaid Obligations (Continued)

Unpaid obligations represent commitments made during the fiscal year that were outstanding as of June 30, 1998.

c) Local Government Economic Assistance Fund unpaid obligations are:

Category	<i></i>	Amount	
Fuel Nixon Center Repairs	\$	11,102 2,808	
Total	\$	13,910	

#### Note 8. Subsequent Events

a) During our review of subsequent events, we found that the county owes \$546,393 in delinquent insurance payments. This includes property and liability insurance coverage, unemployment insurance coverage and workers' compensation insurance coverage for fiscal year ended June 30, 1998; June 30, 1999; and June 30, 2000. The following is a summary of unpaid insurance premiums as of July 23, 1999:

Insurance Category	 Amount
Property and Liability Insurance	\$ 359,957
Unemployment Insurance	83,981
Workers' Compensation Insurance	102,455
Grand Total	\$ 546,393

b) Subsequent to our audit period, we reviewed a \$4,000,000 grant agreement between the Leslie County Fiscal Court and the Department for Local Government for the Leslie County Community Development and Training Center Project. Section two of the grant agreement stipulates all of the obligations the Leslie County Fiscal Court must meet in order to fully comply with the agreement. On July 19, 1999, the County Judge Executive and the Leslie County Board of Education Superintendent executed a deed of conveyance for a building. For consideration of the building, the Leslie County Board of Education shall receive \$415,000 to be paid as recited in a contract and lease agreement simultaneously agreed to by the parties. According to the information made available to the auditors, we could find no evidence that the lease agreement was signed when the deed was executed. We were not provided with any records or documents that indicate prior approval or authorization for these transactions by either the Leslie County Fiscal Court or the Leslie County School Board.

#### Note 9. Insurance

- a) For the fiscal year ended June 30, 1998, Leslie County was a member of the Kentucky Association of Counties' All Lines Insurance Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a selfinsurance program is that of a collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.
- b) The Leslie County Judge/Executive is a member of the Kentucky Association of Counties Board of Directors and the Kentucky Association of Counties Workers' Compensation Board of Directors.

### COMPARATIVE SCHEDULE OF BUDGETED TO ACTUAL OPERATING REVENUE

## LESLIE COUNTY COMPARATIVE SCHEDULE OF BUDGETED TO ACTUAL OPERATING REVENUE

#### Fiscal Year Ended June 30, 1998

Budgeted Funds	Operating		Actual Operating Revenue		•	er nder) lget
General Fund	\$ 1,252,485		\$	918,852	\$	(333,633)
Road and Bridge Fund		1,702,150		937,341		(764,809)
Jail Fund		156,000		43,301		(112,699)
Local Government Economic Assistance Fund		1,148,478		1,004,183		(144,295)
Senior Citizens Fund		91,718		85,354		(6,364)
Summer Recreation Fund		27,577		17,622		(9,955)
Summer Youth Education Training Program		117,721		120,187		2,466
E-911 Fund		92,600		93,748		1,148
Middlefork Waterline Fund		28,000		24,500		(3,500)
Cutshin Waterline Fund	554,000			518,590		(35,410)
Community Development Block Grant						
Waterline Fund		748,192				(748,192)
Local Government Economic Development Fund		1,500,000				(1,500,000)
Flood Relief Fund		200,000				(200,000)
ISTEA Grant Fund		250,000				(250,000)
EDA Confluence Grant Fund		1,000,000				(1,000,000)
Totals	\$	8,868,921	\$	3,763,678	\$	(5,105,243)
Reconciliation						
Total Budgeted Operating Revenue Above					\$	8,868,921
Add: Budgeted Prior Year Surplus					•	330,850
Less: Other Financing Uses						(1,405,270)
Total Operating Budget Per Comparative Schedule Of Final Budget and Budgeted Expenditures					\$	7,794,501
Of I mai budget and budgeted Experionalis					Ψ	1,174,301



### LESLIE COUNTY SCHEDULE OF OPERATING REVENUE

#### Fiscal Year Ended June 30, 1998

	*		(Memorandum General Bridge		Road an Bridge Fund	nd	Jail Fund	
Revenue From Local Taxes and Excess Fees								
Sheriff:								
Taxes	\$	505,701	\$	505,701	\$		\$	
Bank Deposit Tax		14,249		14,249				
Cellular Phone Tax		4,569		4,569				
County Clerk:								
Deed Transfer Tax		2,686		2,686				
Delinquent Taxes		19,614		19,614				
Excess Fees - 1997		1,722		1,722				
Delinquent Tax - State		450		450				
Tangible Personal Property Taxes:								
Other Counties		9,165		9,165				
County Clerk		70,425		70,425				
In Lieu of Taxes:								
Tennessee Valley Authority		1,429		1,429				
Other		33,455		33,455				
Totals	\$	662 165	\$	662 165	\$	0	\$	0
Totals	Φ	663,465	φ	663,465	Φ	0	Φ	
U.S. Treasurer								
Lake Patrol	\$	7,590	\$	7,590	\$	0	\$	0
Federal Receipts - State Treasurer								
Disaster and Emergency Assistance								
Grant - Coordinator Salary	\$	5,080	\$	5,080	\$		\$	
Abandoned Land Reclamation	Ψ	3,000	Ψ	3,000	Ψ		Ψ	
Program - Middlefork Waterline		24,500						
Abandoned Land Reclamation		24,500						
Program - Cutshin Waterline		518,590						
Disaster and Emergency Assistance		510,570						
Grant - 1997 Flood Relief		6,671				6,671		
Title III Senior Citizens Grant		46,689				0,071		
The III Selior Chizens Grafit		70,007						

Local Government Economic Assistance Fund	Senior Citizens Fund	Summer Recreation Fund	Summer Youth Education Training Program Fund	E-911 Fund
\$	\$	\$	\$	\$
			-	
\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
\$	\$	\$	\$	\$

#### LESLIE COUNTY SCHEDULE OF OPERATING REVENUE Fiscal Year Ended June 30, 1998

(Continued)

	Middlefork Waterline Fund	Cuts Wat Fund	erline	Road Paving Lease Fund		Public Propertie Corporati 1988 Ser Bond Issu	ion ies B
Revenue From Local Taxes and Excess Fees							
Sheriff: Taxes  Bank Deposit Tax  Cellular Phone Tax  County Clerk: Deed Transfer Tax Delinquent Taxes Excess Fees - 1997  Delinquent Tax - State  Tangible Personal Property Taxes: Other Counties County Clerk  In Lieu of Taxes: Tennessee Valley Authority Other	\$	\$		\$		\$	
Totals	\$	) \$	0	\$	0	\$	0
U.S. Treasurer							
Lake Patrol	\$ (	) \$	0	\$	0	\$	0
Federal Receipts - State Treasurer  Disaster and Emergency Assistance Grant - Coordinator Salary  Abandoned Land Reclamation Program - Middlefork Waterline  Abandoned Land Reclamation Program - Cutshin Waterline  Disaster and Emergency Assistance Grant - 1997 Flood Relief  Title III Senior Citizens Grant	\$ 24,500	\$	518,590	\$		\$	

Public Properties Corporation 1994 Bond Issue

\$

\$ 0

\$ 0

\$

	Tot (Me	emorandum	Gene Fund		Roa Bric Fun	•	Jail I	Fund
<u>Federal Receipts - State Treasurer</u> (Continued)								
United States Department of								
Agriculture Reimbursement	\$	29,983	\$		\$		\$	
Job Training Grant		120,187						
National Forestry Receipts		40,326				40,326	-	
Totals	\$	792,026	\$	5,080	\$	46,997	\$	0_
Kentucky State Treasurer								
Jail:								
Allotments	\$	31,142	\$		\$		\$	31,142
Medical Allotments	_	3,166	,		,		Ť	3,166
Driving Under The Influence Fees		2,231						2,231
Title III Senior Citizens Grant		8,682						, -
County Road Aid		681,366				681,366		
Truck License Distribution		151,651				151,651		
Road Energy Recovery		10,523				10,523		
Strip Mine Permits		14,595				14,595		
Courthouse Rental - Administrative		ŕ				,		
Office of the Courts		87,140		87,140				
Refunds:								
Legal Process Tax		78		78				
Driver Licenses		1,148				1,148		
Dog Licenses		133		133				
Severance Taxes:								
Coal		764,890						
Mineral		234,898						
Board of Assessments		250		250				
Grants:								
Disaster and Emergency								
Assistance Grant -								
Coordinator Salary		3,989		3,989				
Totals	\$	1,995,882	\$	91,590	\$	859,283	\$	36,539

Local Government Economic Assistance Fund	Seni Citiz Fund	ens	Summer Recreation Fund	Recreation Training		E-911 Fund		
\$	\$	29,983	\$		\$	120,187	\$	
\$ 0	\$	76,672	\$	0	\$	120,187	\$	0
\$	\$		\$		\$		\$	

8,682

764,890 234,898

\$ 999,788	\$ 8,682	\$ 0	\$ 0	\$ 0

		ldlefork terline d		tshin aterline nd	Road Paving Lease Fund		Public Properties Corporation 1988 Serie Bond Issu	on es B
<u>Federal Receipts - State Treasurer</u> (Continued)								
United States Department of	Φ.		Φ.		Φ.		Φ.	
Agriculture Reimbursement Job Training Grant	\$		\$		\$		\$	
National Forestry Receipts								
Totals	_\$	24,500	\$	518,590	\$	0	\$	0
Kentucky State Treasurer								
Jail:								
Allotments	\$		\$		\$		\$	
Medical Allotments								
Driving Under The Influence Fees								
Title III Senior Citizens Grant								
County Road Aid								
Truck License Distribution								
Road Energy Recovery								
Strip Mine Permits								
Courthouse Rental - Administrative								
Office of the Courts Refunds:								
Legal Process Tax								
Driver Licenses								
Dog Licenses								
Severance Taxes:								
Coal								
Mineral								
Board of Assessments								
Grants:								
Disaster and Emergency								
Assistance Grant -								
Coordinator Salary								
Totals	\$	0	\$	0	\$	0	\$	0

Public Properties Corporation 1994 Bond Issue

\$ 0

\$

\$ 0

	(M	tals emorandum ly)	Gei Fur	neral nd	Roa Bri Fun	•	Jail	Fund
			-					
Miscellaneous Revenue								
Interest	\$	53,384	\$	12,834	\$	27,326	\$	
Circuit Court Clerk:								
Jail Cost		5,962						5,962
Water District Fuel Reimbursement		5,450		5,450				
Board of Education Rent		96,750		96,750				
Donations		5,800		5,800				
Solid Waste Franchise Fees		13,631		13,631				
Charges for Services:								
Swimming Pool		4,570						
Vending Machine Commissions		10,103						
Concessions		1,191						
Swimming Pool - Rent		1,000						
Leslie County Telephone		91,039						
Reimbursements/Refunds		19,882		16,147		3,735		
Miscellaneous Items		2,073		515				800
Totals	\$	310,835	\$	151,127	\$	31,061	\$	6,762
Total Operating Revenue	\$	3,769,798	\$	918,852	\$	937,341	\$	43,301

Ec	overnment onomic sistance	Senior Summe Citizens Recreat Fund Fund		eation	You Edu Trai	nmer th cation ining gram Fund	E-911 Fund		
\$	4,395	\$		\$		\$		\$	2,709
					4,570 10,103 1,191				
					1,000				91,039
\$	4,395	\$	0	\$	758 17,622	\$	0	\$	93,748
\$	1,004,183	\$	85,354	\$	17,622	\$	120,187	\$	93,748

	dlefork erline l	Cuts Wat Fun	erline	Road Propertie Paving Corporat Lease 1988 Set Fund Bond Iss		erties oration Series B	
Miscellaneous Revenue							
Interest Circuit Court Clerk: Jail Cost Water District Fuel Reimbursement Board of Education Rent Donations Solid Waste Franchise Fees Charges for Services: Swimming Pool Vending Machine Commissions Concessions Swimming Pool - Rent Leslie County Telephone Reimbursements/Refunds Miscellaneous Items	\$	\$		\$	1,224	\$	2,772
Totals	\$ 0	\$	0	\$	1,224	\$	2,772
Total Operating Revenue	\$ 24,500	\$	518,590	\$	1,224	\$	2,772

Public Properties Corporation 1994 Bond Issue

\$ 2,124

\$ 2,124

\$ 2,124

## COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES

## LESLIE COUNTY COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES

#### Fiscal Year Ended June 30, 1998

	Final Budget	Budgeted Expenditures			Under (Over) Budget	
GENERAL FUND						
General Government						
Office of County Judge/Executive:						
Salaries-						
County Judge/Executive	\$	48,312	\$	48,312	\$	
Finance Officer		26,010		26,010		
Assistant Finance Officer		26,010		26,010		
Secretary		5,445		5,357		88
Office Materials and Supplies		10,000		8,097		1,903
Other Materials and Supplies		5,000		4,175		825
Postage		2,000		1,724		276
Office Equipment		5,000				5,000
Miscellaneous		1,000		268		732
Office of County Attorney: Salaries-						
County Attorney		18,700		18,668		32
Assistant County Attorney		6,000		6,000		32
Office Rent		5,040		5,040		
Office of County Clerk:						
Fiscal Court Recorder		2,400		2,400		
Voting Booth Expenses		300		,		300
Office Materials and Supplies		6,000		3,474		2,526
Printing and Binding		5,000		1,164		3,836
Copy Machine Lease Payments		4,500		4,396		104
Tax Bill Preparation		3,500		1,666		1,834
Reimbursement Fees		6,000		987		5,013
Office of Sheriff: Salaries-						
Deputies		5,298		5,298		
Deputies  Deputies-Local Law Enforcement		3,290		3,290		
Block Grant		16,398		16,398		
Tax Bill Postage		2,500		1,093		1,407
Lake Patrol						421
Lake Falloi		8,011		7,590		421

	Final Budget		Budgeted Expenditures		Under (Over) Budget	
GENERAL FUND (Continued)						
General Government (Continued)						
Fiscal Court:  Magistrates- Salaries Expense Allowance	\$	84,578 14,400	\$	84,578 14,400	\$	
Office of Property Valuation Administrator: Statutory Contribution		12,192		12,178		14
Office of Board of Assessment Appeals: Per Diem		2,500		500		2,000
Office of County Treasurer: County Treasurer Salary Office Materials and Supplies		21,490 500		21,484		6 499
County Law Library: Law Librarian Salary		1,200		1,200		
Office of Circuit Court Clerk: Grand Jury Reporter		2,000		1,116		884
Elections: Per Diem-						
Election Commissioners Election Officers Advertising Polling Places Printing and Supplies Telephone		800 4,320 1,500 150 3,400 640		6,465		800 (2,145) 1,500 150 3,400
Courthouse:		0.10		030		2
Janitor Salary Elevator Maintenance Fire Alarm Maintenance Contracted Construction Telephone		31,803 1,296 1,200 410 31,000		31,790 1,276 391 410 30,950		13 20 809 50
Materials and Supplies Utilities		25,000 96,700		24,120 96,693		880 7

		Under
Final	Budgeted	(Over)
Budget	Expenditures	Budget
·		

	Final Budget		Budgeted Expenditures		(Over) Budget	
GENERAL FUND (Continued)						
General Government (Continued)						
Other County Properties: Building Maintenance and Repairs- Contract Labor Motor Vehicles	\$	51,090 2,470	\$	51,089 2,461	\$	1 9
Protection to Persons and Property						
Disaster and Emergency Services: Fire Tax Donations		3,700 9,550		9,550		3,700
Solid Waste Collection: Travel		1,916		1,915		1
Social Services						
Other Social Service Programs: Refunds		1,753		1,753		
Debt Service						
Borrowed Money: Kentucky Advance Revenue Program- Interest		9,412		8,474		938
Other County Liabilities: Court Settlements Other Debt Service		10,000 1,500		10,000 1,500		
<u>Administration</u>						
General Services: Advertising Expense Audit Expense		25,000 23,188		23,174 23,188		1,826

	Final Budget		Budgeted Expenditures		Under (Over) Budget	
GENERAL FUND (Continued)						
Administration (Continued)						
General Services: (Continued)		400				
Bank Charges	\$	100	\$	<b>65</b> 400	\$	100
Property and Liability Insurance		93,970		65,480		28,490
Membership Dues		14,070		11,627		2,443
Contingent Appropriations:						
Reserve for Transfers		796				796
Fringe Benefits: County Contributions-						
Social Security		40,000		35,315		4,685
Retirement		45,000		41,413		3,587
Health Insurance		59,475		59,474		1
Worker's Compensation		819				819
Unemployment Insurance		10,000				10,000
Total Operating Budget	\$	959,312	\$	868,730	\$	90,582
Other Financing Uses:						
(A) Transfers to Public Properties Corporation Fund -		31,198		31,198		
(B) Kentucky Advance Revenue Program - Principal		396,325		396,325		
Тинстрат		370,323		370,323		
Total General Fund	\$	1,386,835	\$	1,296,253	\$	90,582
ROAD AND BRIDGE FUND						
<u>Transportation Facilities and Services</u>						
Road Facilities:						
Radio Maintenance	\$	5,000	\$		\$	5,000

(Continued)			I Indon
	Final Budget	Budgeted Expenditures	Under (Over) Budget
ROAD AND BRIDGE FUND (Continued)			
Roads			
Office of Road Supervisor/Engineer:			
Road Supervisor Salary	\$ 30,588	\$ 30,587	\$ 1
Road Maintenance:			
Road Labor Salaries	159,289	159,289	
Contract Labor - Road Construction	133,680	133,679	1
Contract Labor - Bridge Construction	85,233	85,233	
Asphalt	51,300	50,929	371
Concrete	25,000	23,398	1,602
Crushed Stone and Gravel	44,421	44,421	-,
Parts and Supplies	50,000	45,873	4,127
Road Materials	35,502	35,502	.,,
Road Tiles	25,200	24,055	1,145
Machinery and Equipment-	,,	,	-,
Maintenance	4,370	3,750	620
New Road Machinery	22,000	21,174	826
Tires and Tubes	15,000	10,674	4,326
Wood Products	10,000	9,875	125
Debt Service			
Borrowed Money:			
Kentucky Advance Revenue Program-			
Interest	16,104	14,497	1,607
Kentucky Area Development District	-, -	,	,
Road Paving Lease - Interest	31,477	28,212	3,265
Kentucky Association of Counties	,	,	-,
Road Paving Lease - Interest	14,591	14,591	
Other County Liabilities:			
Other Debt Service	1,700	1,775	(75)
Administration			
Contingent Appropriations:			
Reserve for Budget Transfers	1,767		1,767

(Continued)
-------------

			geted enditures	Under (Over) Budget	
ROAD AND BRIDGE FUND (Continued)					
Administration (Continued)					
National Forest Receipts	\$	22,181	\$ 20,163	\$	2,018
Total Operating Budget	\$	784,403	\$ 757,677	\$	26,726
Other Financing Uses:  (A) Transfers to Public Properties  Corporation Fund  (B) Kentucky Advance Revenue  Program -		202,592	200,817		1,775
Principal		678,055	678,055		
<ul><li>(C) Kentucky Area Development District</li><li>Road Paving Lease - Principal</li><li>(D) Kentucky Association of Counties</li></ul>		34,100	34,100		
Road Paving Lease - Principal		53,000	 53,000		
Total Road and Bridge Fund	\$	1,752,150	\$ 1,723,649	\$	28,501
JAIL FUND					
Protection to Persons and Property					
Office of Jailer: Personnel Services- Salaries-					
Jailer	\$	48,314	\$ 48,312	\$	2
Jail Personnel Operations-		79,020	72,191		6,829
Food		22,000	18,806		3,194
Recreation Supplies and Equipment		500	347		153
Housing Juveniles		804	804		
Routine Medical		4,422	3,987		435
Miscellaneous		4,940	 4,109		831
Total Jail Fund	\$	160,000	\$ 148,556	\$	11,444

(Continued)			
			Under
	Final	Budgeted	(Over)

	Final Budget		Budgeted Expenditures		(Over) Budget	
			•			
LOCAL GOVERNMENT ECONOMIC  ASSISTANCE FUND						
General Government						
Office of Coroner:						
Salaries-						
Coroner	\$	7,176	\$	7,176	\$	
Deputy Coroner		5,401		5,401		
Autopsies		3,479		3,479		
Supplies		1,500		1,317		183
Economic Development:						
Feasibility Study		10,000		10,000		
Other County Properties:						
Contract Labor		12,000		11,000		1,000
Protection to Persons and Property						
Juvenile Detention:						
Housing Juveniles		4,000				4,000
Constables:						
Salaries		5,760		5,760		
County Fire Departments:						
Donations		17,250		17,250		
Disaster and Emergency Services:						
Director's Salary		15,200		15,200		
Equipment		3,000		2,713		287
Supplies		4,500		4,425		75
Ambulance Service:						
Director		20,010		20,010		
Subsidy		5,000		5,000		
Office of Public Defender:						
Program Support		1,706		1,705		1

(Continued)	Final Budget		Budgeted Expenditures		Under (Over) Budget	
LOCAL GOVERNMENT ECONOMIC  ASSISTANCE FUND (Continued)						
General Health and Sanitation						
Dog Control:						
Dog Warden Salary	\$	12,320	\$	12,320	\$	
Animal Food and Supplies		6,000		5,395		605
Solid Waste:						
Coordinator's Salary		23,250		23,244		6
Senior Citizens Program:						
Cook's Salary		40,000		39,250		750
Rent		2,400		2,400		
Food		1,000		585		415
Services to Children and Youth:						
Student Summer Work Program		182,500		177,911		4,589
Other Recreation Programs:						
Nixon Center Workers' Salary		6,600		6,600		
Contract Labor		63,910		63,910		
Renewals and Repairs		40,000		31,406		8,594
Celebrations, Festivals and Cultural Programs:						
Fireworks		18,950		18,946		4
Roads						
Road Maintenance:						
Contract Labor-						
Bridge Construction		25,000		23,430		1,570
Asphalt		111,982		111,892		90
Crushed Stone and Gravel		100,000		76,114		23,886
Diesel Fuel		75,000		62,791		12,209
Road Materials		50,000		10,645		39,355
Bridge Materials and Supplies		15,000		5,525		9,475
Motor Vehicle Parts and Supplies		50,000		14,597		35,403

	Final Budget		Budgeted Expenditures		Under (Over) Budge	)
LOCAL GOVERNMENT ECONOMIC ASSISTANCE FUND (Continued)						
Debt Service						
Borrowed Money:						
Interest	\$	6,600	\$	6,097	\$	503
Property and Liability Insurance Bank Charges		20,000 100		20,000		100
Contingent Appropriations: Reserve for Budget Transfers		9,455				9,455
Fringe Benefits: County Contributions-						
Retirement		46,411		46,410		1
Social Security		60,000		51,666		8,334
Health Insurance		66,018		64,783		1,235
Worker's Compensation Unemployment Insurance		30,000 20,000		10,000 20,000		20,000
Total Operating Budget	\$	1,198,478	\$	1,016,353	\$	182,125
Other Financing Uses:						
(E) Borrowed Money Principal		10,000		128,266		(118,266)
Total Local Government Economic Assistance Fund	\$	1,208,478	\$	1,144,619	\$	63,859
SENIOR CITIZENS FUND						
Social Services						
Senior Citizens Program: Food Office Supplies Travel Vehicle Repair and Maintenance	\$	71,930 2,000 3,000 3,636	\$	71,584 786 2,517 3,636	\$	346 1,214 483

(Continued)					Under		
	Final Budget	i .	Budgeted Expenditures		(Over) Budget		
SENIOR CITIZENS FUND (Continued)							
Social Services (Continued)							
Senior Citizens Program: (Continued) Equipment Miscellaneous	\$	4,500 4,100	\$	3,356 4,083	\$	1,144 17	
<u>Administration</u>							
Contingent Appropriations: Reserve for Budget Transfers		4,552				4,552	
Total Senior Citizens Fund	\$	93,718	\$	85,962	\$	7,756	
SUMMER RECREATION FUND							
Recreation and Culture							
Other Recreation Programs: Building Maintenance and Supplies Materials and Supplies Miscellaneous	\$	3,500 20,000 3,000	\$	1,728 18,428 2,591	\$	1,772 1,572 409	
<u>Administration</u>							
Contingent Appropriations: Reserve for Budget Transfers		1,577				1,577	
Total Summer Recreation Fund	\$	28,077	\$	22,747	\$	5,330	
SUMMER YOUTH EDUCATION TRAINING PROGRAM FUND							
Social Services							
Other Social Service Programs: Temporary/Part-Time Personnel	\$	117,721	\$	117,715	\$	6_	

(Continued)	Final Budg		Budg Expe	eted nditures	Und (Ove Bud	er)
<u>E-911 FUND</u>						
Protection to Persons and Property						
Emergency Dispatch Service: Dispatch Services Engineering Services Contract Work Services Machinery and Equipment	\$	46,160 33,325 43,115 50,000	\$	33,323 33,114 13,158	\$	46,160 2 10,001 36,842
Total E-911 Fund	\$	172,600	\$	79,595	\$	93,005
MIDDLEFORK WATERLINE FUND						
General Health and Sanitation						
Water Systems: Water Transport Lines	\$	28,000	\$	24,500	\$	3,500
CUTSHIN WATERLINE FUND						
General Health and Sanitation						
Water Systems: Water Transport Lines	\$	554,000	\$	518,590	\$	35,410
CDBG WATERLINE FUND						
General Health and Sanitation						
Water Systems: Water Transport Lines	\$	748,192	\$	796	\$	747,396
LOCAL GOVERNMENT ECONOMIC DEVELOPMENT FUND						
General Government						
Economic Development: Program Support	\$	1,500,000	\$	0	\$	1,500,000

(Continued)	Final		Budgeted		Under (Over)	
	Bud	get	Exp	enditures	Bud	get
FLOOD RELIEF FUND						
General Health and Sanitation						
Flood Control Projects: Flood Relief Renewals and Repairs	\$	200,000	\$	0	\$	200,000
ISTEA GRANT FUND						
Captial Projects						
Buildings:  Maintenance and Repair Services- Buildings	\$	250,000	\$	0	_\$	250,000
EDA CONFLUENCE GRANT FUND						
Capital Projects						
Streets and Highways: Special Projects	\$	1,000,000	\$	0	\$	1,000,000
Total Operating Budget - All Funds	\$	7,794,501	\$	3,641,221	\$	4,153,280
Other Financing Uses:  (A) Transfers to Public Properties  Corporation Fund  (B) Kentucky Advance Revenue		233,790		232,015		1,775
Program- Principal		1,074,380		1,074,380		
<ul><li>(C) Kentucky Area Development District</li><li>Road Paving Lease - Principal</li><li>(D) Kentucky Association of Counties</li></ul>		34,100		34,100		
Road Paving Lease - Principal  (E) Borrowed Money-		53,000		53,000		
Principal		10,000		128,266		(118,266)
TOTAL BUDGET - ALL FUNDS	\$	9,189,771	\$	5,034,716	\$	4,155,055

#### SCHEDULE OF UNBUDGETED EXPENDITURES

## LESLIE COUNTY SCHEDULE OF UNBUDGETED EXPENDITURES

Fiscal Year Ended June 30, 1998

Road
Paving Lease
Expenditure Item
Fund

Asphalt Paving
\$ 500,000

## REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



## Edward B. Hatchett, Jr. Auditor of Public Accounts

Honorable Onzie Sizemore, County Judge/ Executive Members of the Leslie County Fiscal Court

Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards

We have audited the financial statements of Leslie County, Kentucky, as of and for the year ended June 30, 1998, and have issued our report thereon dated July 23, 1999. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether Leslie County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u> which are described in the accompanying Findings and Questioned Costs.

- The Fiscal Court Should Pay Invoices In A Timely Manner
- County Funds Should Not Have A Deficit
- The Fiscal Court Should Annually Review The Administrative Code
- The County Should Have Required Depository Institutions To Pledge Additional Securities Of \$1,008,316 As Collateral And Entered Into A Written Agreement To Protect Deposits
- The County Should Adopt A Written Investment Policy

Honorable Onzie Sizemore, County Judge/ Executive Members of the Leslie County Fiscal Court Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Leslie County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect Leslie County's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in the accompanying Findings and Questioned Costs.

#### • The Fiscal Court Should Annually Review The Administrative Code

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, the reportable condition described above, we consider to be a material weakness.

This report is intended for the information of management. However, this report, upon release by the Auditor of Public Accounts, is a matter of public record and its distribution is not limited.

Respectfully submitted,

Edward B. Hatchett, Jr.

Auditor of Public Accounts

Audit fieldwork completed - July 23, 1999

#### REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133



## Edward B. Hatchett, Jr. Auditor of Public Accounts

Honorable Onzie Sizemore, County Judge/Executive Members of the Leslie County Fiscal Court

Report On Compliance With Requirements Applicable To Each Major Program And Internal Control Over Compliance In Accordance With OMB Circular A-133

#### **Compliance**

We have audited the compliance of Leslie County, Kentucky, with the types of compliance requirements described in the <u>U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement</u> that are applicable to each of its major federal programs for the year ended June 30, 1998. Leslie County's major federal programs are identified in the Schedule of Findings And Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of Leslie County's management. Our responsibility is to express an opinion on Leslie County's compliance based on our audit.

We conducted our audit of compliance in accordance with generally accepted auditing standards; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Leslie County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Leslie County's compliance with those requirements.

In our opinion, Leslie County complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 1998.

Honorable Onzie Sizemore, County Judge/Executive Members of the Leslie County Fiscal Court Report On Compliance With Requirements Applicable To Each Major Program And Internal Control Over Compliance In Accordance With OMB Circular A-133 (Continued)

#### **Internal Control Over Compliance**

The management of Leslie County is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered Leslie County's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts, and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended for the information of management and federal awarding agencies and pass-through entities. However, this report, upon release by the Auditor of Public Accounts, is a matter of public record and its distribution is not limited.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed – July 23, 1999

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS

### LESLIE COUNTY SCHEDULE OF FINDINGS AND QUESTIONED COSTS

Fiscal Year Ended June 30, 1998

#### A. SUMMARY OF AUDIT RESULTS

- 1. The auditor's report expresses an unqualified opinion on the financial statements of Leslie County.
- 2. One reportable condition disclosed during the audit of the financial statements is reported in the Independent Auditor's Report. The condition is reported as a material weakness.
- 3. Five instances of noncompliance material to the financial statements of Leslie County were disclosed during the audit.
- 4. No reportable conditions relating to the audit of the major federal awards programs are reported in the Independent Auditor's Report.
- 5. The auditor's report on compliance for the audit of the major federal award program for Leslie County expresses an unqualified opinion.
- 6. There are no audit findings relative to the major federal awards program for Leslie County reported in Part C of this Schedule.
- 7. The program tested as major program was: Abandoned Mine Land Reclamation Programs Cutshin and Middlefork Water Projects, CFDA # 15.252.
- 8. The threshold for distinguishing Type A and B programs was \$300,000.
- 9. Leslie County was determined to be a low-risk auditee.

#### B. FINDINGS – FINANCIAL STATEMENTS AUDIT

#### REPORTABLE CONDITION ALSO CONSIDERED TO BE A MATERIAL WEAKNESS

#### The Fiscal Court Should Annually Review The Administrative Code

The fiscal court adopted an administrative code on August 14, 1984 as required by KRS 68.005. However, we found no indication in the fiscal court order book that the administrative code has been reviewed annually. In addition, we found that a copy of the administrative code was not filed with the fiscal court order book. We did find a copy of the administrative code on file in the county judge executive's office. However, the copy was not complete. According to KRS 68.005, the fiscal court shall review the county administrative code annually during the month of June and may by a two-thirds majority of the entire fiscal court amend the county administrative code at that time. We recommend that the county review the administrative code annually as required by KRS 68.005. Furthermore, we recommend that the review of the administrative code be documented in the fiscal court order book. As evidence of the fiscal court approval, we recommend that a complete copy of the administrative code be recorded in the fiscal court order book.

Management's Response:

We will review and comply with KRS.

.

#### **NONCOMPLIANCES**

#### 1. The Fiscal Court Should Pay Invoices In A Timely Manner

During the course of our audit, we found that numerous invoices were not paid in a timely manner. We noted instances where invoices were submitted to the fiscal court for approval but were not paid until several months later. In addition, we noted that some invoices are still unpaid as of the current date for obligations made during the fiscal year. KRS 65.140 states that all bills for goods or services shall be paid within thirty working days of receipt of vendor's invoice except when payment is delayed because the purchaser has made a written disapproval of improper invoicing by the vendor or by the vendor's subcontractor. We have adjusted the treasurer's financial statement to reflect the unpaid obligations at year-end as follows:

	General Fund	Road and Bridge Fund	LGEA Fund	
Cash in Bank at June 30, 1998	\$ 60,035	\$ 52,575	\$ 161,338	
Unpaid Obligations at June 30, 1998	(198,407)	(45,919)	(13,910)	
June 30, 1998 Ending Balance	\$ (138,372)	\$ 6,656	\$ 47,428	

We recommend that the practice of obligating county funds when adequate cash is not available to cover the expenditure be stopped. Furthermore, we recommend that all members of the fiscal court review the quarterly outstanding encumbrance report to ensure compliance with KRS 65.140, which requires invoices to be paid within thirty working days.

#### Management's Response:

Because the former Sheriff was three years behind in property tax collections at the time he left office in January 1999, the Leslie County Fiscal Court has not received the revenue we were entitled to and budgeted for. This situation has caused our inability to pay vendors within the required thirty-day period. The State Revenue Cabinet has mandated the new Sheriff to get up to date in tax collection. For the next two calendar years the Sheriff's office will send out two property tax bills. This will bring our primary General Fund revenue source back to date and rectify our current cash flow problems.

#### 2. County Funds Should Not Have A Deficit

At June 30, 1998 the general fund had a deficit balance of \$138,372 which resulted from unpaid obligations at the end of the fiscal year. KRS 68.110 states that the fiscal court shall not in any year expend any money in excess of the amount annually levied and collected for that year. We recommend that the fiscal court monitor the financial transactions of the county to ensure compliance with this statute.

#### **NONCOMPLIANCES** (Continued)

#### 2. County Funds Should Not Have A Deficit (Continued)

Management's Response:

Substantial cutbacks in spending have already been implemented by the elimination of the county funded Student Summer Work Program. This measure, combined with an additional property tax collection in the current fiscal year, and possible liquidation of the Nixon Gymnasium, will bring our cash flow into sequence and balance and eliminate the resulting end of year deficits.

#### 3. The Fiscal Court Should Maintain Adequate Documentation For Bridge Expenditures

During our test of expenditures, we were unable to determine if payments for individual bridge projects exceeded the administrative code bid threshold because the vendors invoices detailed projects by geographic location rather than individual bridge project. We recommend that the county maintain adequate supporting documentation for bridge construction projects. Specifically, we recommend that the county require vendors to submit detailed invoices for individual bridge projects. Furthermore, we recommend that the county obtain bids for any individual bridge projects that exceed the \$5,000 administrative code bid threshold.

#### Management's Response:

All future bridgework shall be billed by a standardized invoice developed by my office. Vendors will be required to use this invoice before any payment can be received. The standardized invoice shall contain all necessary information about the bridgework performed to facilitate complete audit review for bidding compliance. All bridge contracts will be awarded in accordance with bidding standards as duly adopted by the Leslie County Fiscal Court.

#### NONCOMPLIANCES (Continued)

#### 4. County Employees Should Not Be Treated As Independent Contractors

During the audit, we found that a significant amount of individuals received compensation for services provided to the county. Payments made to these individuals were accounted for as contract labor. Therefore, no payroll taxes were withheld from payments made to these individuals. Many of these independent contractors performed the same duties as other county employees. In addition, we noted instances where time cards were maintained for these individuals even though they were paid as an independent contractor. In many cases, payments were made to the same individual throughout the fiscal year. Pursuant to state law and federal law, payroll taxes must be withheld from salaries when an employee/employer relationship exists. Failure to do so, can result in interest and penalties imposed by regulatory agencies. We recommend that the practice of accounting for employees as contract labor be stopped. Furthermore, we recommend that the county contact state and federal regulatory agencies for additional guidance on this issue.

#### Management's Response:

All contract laborers will be employed by written agreements at negotiated rates. Hourly payment has been maintained as a courtesy but will be discontinued. Future payments will be at job pricing only.

#### 5. The Fiscal Court Should Monitor Ambulance Franchise Fee Collections

On July 20, 1995 the county entered into a lease agreement with a private company for the purpose of providing emergency ambulance service. Terms of the lease agreement stipulate that the private company must pay the fiscal court \$500 per month for consideration of the leased equipment and property. We have determined that no franchise fees were collected during the preceding, current, or subsequent fiscal years. From the records made available to us, delinquent franchise fees totaled \$18,000 as of June 30, 1998. Also, we found no written procedures relating to the collection of delinquent fees and there is no indication in the fiscal court order book that the company had been exonerated from paying the delinquent franchise fees. In the future, we recommend that the fiscal court monitor the collection of ambulance franchise fees for compliance with terms of the lease agreement. In addition, we recommend that the fiscal court establish written procedures for the collection of delinquent franchise fees.

Management's Response:

We will address this in fiscal court.

#### NONCOMPLIANCES (Continued)

6. The County Should Have Required Depository Institutions To Pledge Additional Securities Of \$1,008,315 As Collateral And Entered Into A Written Agreement To Protect Deposits

The county's deposits were not adequately secured by \$1,008,315 as of July 14, 1997. Under provisions of KRS 66.480(1)(d) and KRS 41.240(4), banks are required to provide pledges of securities for time and demand deposits if either exceeds the \$100,000 amount of insurance coverage provided by the Federal Deposit Insurance Corporation. The county should require the depository institution to pledge sufficient securities as collateral to insure deposits at all times. We also recommend the county enter into a written agreement with the depository institution. This agreement, signed by both parties, must be sufficient to create an enforceable and perfected security interest in the collateral under Kentucky law. According to federal law, 12 U.S.C.A. § 1823(e), this agreement should be (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

#### Management's Response:

We now have a written agreement with bank.

#### 7. The County Should Adopt A Written Investment Policy

The county did not adopt a written investment policy by January 1, 1995. According to KRS 66.480, the county shall by January 1, 1995, adopt a written investment policy that shall govern the investment of funds by the local government or political subdivision. The written investment policy shall include, but shall not be limited to the following:

- a) A designation of the officer or officers of the local government or political subdivision who are authorized to invest and oversee the investment of funds;
- b) A list of the permitted types of investments;
- c) Procedures designed to secure the local government's or political subdivision's financial interest in the investments;
- d) Standards for written agreements pursuant to which investments are to be made;
- e) Procedures for monitoring, control, deposit, and retention of investments and collateral;
- f) Standards for the diversification of investments, including diversification with respect to the types of investments and firms with whom the local government or political subdivision transacts business;

#### **NONCOMPLIANCES** (Continued)

- 7. The County Should Adopt A Written Investment Policy (Continued)
- g) Standards for the qualifications of investment agents which transact business with the local government, such as criteria covering creditworthiness, experience, capitalization, size, and any other factors that make a firm capable and qualified to transact business with the local government or political subdivision; and
- h) Requirements for periodic reporting to the governing body on the status of invested funds.

We recommend that the county adopt a written investment policy pursuant to KRS 66.480.

Management's Response:

A written investment policy will be adopted immediately. The policy will met or exceed the requirements enacted January 1, 1995 under KRS 66.480. This deficiency was not pointed out in previous audits performed by private CPA firms.

C. FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARDS PROGRAM AUDIT

None

#### D. PRIOR YEAR FINDING

The following prior year finding has been corrected for the current year.

The County Judge/Executive's Quarterly Financial Report Should Include All Funds And Budget Amendments Should Be Utilized.

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### LESLIE COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### Fiscal Year Ended June 30, 1998

Federal Grantor Program Title Grant Name (CFDA #)	Pass-Through Grantor's Number	Expenditures		
<u>Cash Programs</u>				
U.S. Department of Housing and Urban Development				
Community Development Block Grant Water Systems Improvement (CFDA #14.228)	Not Available	\$ 796		
U.S. Department of the Interior				
Passed-Through State Department of Natural Resources: Abandoned Mine Land Reclamation Programs-				
Cutshin Waterline Project (CFDA #15.252)	Not Available	518,590		
Middlefork Waterline Project (CFDA #15.252)	Not Available	24,500		
U.S. Department of Justice				
Passed-Through State Justice Cabinet: Church Arson Grant				
(CFDA # 16.580 )	Not Available	328		
Law Enforcement Block Grant (CFDA # 16.592)	Not Available	16,398		

#### LESLIE COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Fiscal Year Ended June 30, 1998 (Continued)

Federal Grantor

Program Title Pass-Through

Grant Name (CFDA #) Grantor's Number Expenditures

Cash Programs (Continued)

U.S. Federal Emergency Management Agency

Passed-Through State Department

of Military Affairs:

Disaster and Emergency

Assistance Grants-

Coordinator Salary

(CFDA #83.503) Not Available \$ 5,080

March 1997 Flood

(CFDA #83.516) Not Available 93,184

March 1998 Flood

(CFDA #83.516) Not Available 34,887

U.S. Department of Labor

Passed-Through State

Summer Youth Education Training Program

(CFDA # 17.250 ) Not Available 117,715

U.S. Department of Agriculture

Passed-Through State Department

of Agriculture:

Cash in Lieu of Commodities

(CFDA #10.570) Not Available 29,983

Passed-Through State Cabinet

for Human Resources:

Title III B, C, D

(CFDA #93.045) Not Available 46,689

Total Cash Expenditures of Federal Awards

\$ 888,150

## LESLIE COUNTY NOTE TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Fiscal Year Ended June 30, 1998

Note 1 - Basis of Presentation

This schedule is presented on a cash basis.

## CERTIFICATION OF COMPLIANCE – LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

#### LESLIE COUNTY FISCAL COURT

Fiscal Year Ended June 30, 1998

#### CERTIFICATION OF COMPLIANCE

#### LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

#### LESLIE COUNTY FISCAL COURT

June 30, 1998

The Leslie County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

Name
County Judge/Executive

County Treasurer